

Report

Report to:	Social Work Resources Committee
Date of Meeting:	11 December 2019
Report by:	Director, Health and Social Care

Subject:	Lanarkshire MAPPA Annual Report 2018/2019
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1. Purpose of Report

1.1. The purpose of the report is to:-

- ♦ provide a briefing to the Social Work Resources Committee on the Annual Report of the Multi Agency Public Protection Arrangements (MAPPA) for 2018/2019 within the Lanarkshire area

2. Recommendation(s)

2.1. The Committee is asked to approve the following recommendation(s):-

- (1) that the content of the report be noted.

3. Background

3.1. Sections 10 and 11 of the Management of Offenders etc (Scotland) Act 2005 provide the statutory basis for the operation of MAPPA. MAPPA in itself is not a statutory development but a means of the Local Authorities, Police, Health Boards and Scottish Prison Service to “jointly establish arrangements for the assessment and the management of risks posed by certain categories of offenders”.

3.2. The report highlights key areas of activity undertaken by MAPPA partners in Lanarkshire, provides information on areas of performance and notes local and national developments in relation to the management of sex offenders in the community. It also notes some key challenges and how these have been/will be addressed as well as our priorities for the year 2019/2020.

4. Summary of Annual Report

4.1. The preparation and publication of the Annual Report is an important part of the strategic arrangements for the MAPPA and provides a transparent mechanism for raising public awareness and understanding of public protection issues. The analysis of information allows MAPPA performance to be assessed and validated and appropriate action to be taken.

4.2. The Lanarkshire MAPPA Annual Report was formally published on 1 November 2019. This was published on both the North Lanarkshire Council and South Lanarkshire Council website with a national report published on the Scottish Government website the same day.

4.3. The full Lanarkshire MAPPA annual report can be found at the link below:

https://www.southlanarkshire.gov.uk/downloads/file/8049/mappa_annual_report_2012-2013

4.4. The Scottish Government report can be found at the following link:

<https://www.gov.scot/publications/multi-agency-public-protection-arrangements-mappa-scotland-national-overview-report-2018-2019/>

4.5. All staff involved in MAPPA face challenges from the increasing number of offenders being managed. With over 800 Registered Sex Offenders (RSOs) being managed through 2018/2019, this is a two-fold increase since 2007/2008, the first year of MAPPA. In the past year alone there was an increase of 8.5% of those RSOs at liberty in the community.

4.6. As detailed in previous reports, this challenge of managing increasing numbers of RSOs in an environment of consistent budget and resource pressures is hugely demanding. A review of the Lanarkshire MAPPA Administration Unit is currently ongoing to examine what, if any, changes are required in light of the increasing demands.

4.7. The table below illustrates the total number of Registered Sex Offenders (RSOs) being managed and the continual increase year on year.

Year	2007/ 08	2008/ 09	2009/ 10	2010/ 11	2011/ 12	2012/ 13	2013/ 14	2014/ 15	2015/ 16	2016/ 17	2017/ 18	2018/ 19
Number of RSOs	275	352	343	417	425	450	508	586	675	711	726	823

4.8. Further statistical information is included within Appendix 1.

5. Report on Business Plan 2018/19 progress

5.1. Within the Annual Report, future issues were identified that would be addressed through the business plan to be implemented in 2018/2019. Below is an update on those issues identified.

5.2.

Action	What	Success Measure	Who	Update/Criteria
1	Develop an accommodation options approach for older registered sex offenders	Accommodation options approach developed that improves the transition of older adult RSOs from prison to community	Housing Sub-group	The respective Housing Strategy for SLC and NLC now take account of the required considerations. It is also recognised that care needs are often greater with an older population and funding of adaptations or specialist equipment requires to be considered at a national level, to support local authorities and specialist housing

				providers therefore this matter is being progressed further.
2	<p>Conduct training /awareness raising of MAPPA</p> <p>a) for those who work with older adults, and</p> <p>b) for those who work with RSOs with learning disabilities</p>	<p>Improve knowledge and awareness of older adults' staff in working with MAPPA cases.</p> <p>Develop training to assist staff working with RSOs with learning disabilities</p>	Training Sub-group	<p>MAPPA training workshops delivered to SLC Older Adults' staff and NHS personnel in October 2018. Similar training event occurred for NLC staff in February 2019.</p> <p>RSL event took place in SLC in December 2018 where Housing and Police attended and delivered input. Training inputs delivered to Third Sector agencies during March 2019.</p>
3	Improve working practices between Criminal Justice and Adult services within each local authority	Greater understanding and improved co-working of relevant cases	Quality and Assurance Sub-group	MAPPA and ASP Protocol developed and implemented.
4	Improve planning process to include earlier engagement in ICM process	Improved transition from prison into community setting. Increased attendance at annual and pre-release ICM of key agencies, including community based agencies.	<p>SPS Sub-group</p> <p>SOG SPS, Housing, Police, Local Authority CJSW</p>	<p>There was a perception that attendance at ICM was not as good as it could be. SPS reviewed this for NLC / SLC attendance and found that attendance rates were good. Figures were provided to MOG and will continue to be monitored on a regular basis. Arrangements are in place for other MAPPA partner agencies to attend ICM's as/when required and this is operating effectively.</p>

5	Consider future requirements of MAPPA self-evaluation process	Process benchmarked against other public protection disciplines	Quality and Assurance Sub-group	Members of Q&A sub-group met in January 2019 and group concluded that a self-evaluation process would not bring any additional benefit at this point in time. It was agreed that the current arrangements for auditing cases was sufficient and learning from sharing experiences of Serious Case Reviews was robust
6	Develop MAPPA training and awareness programme for staff within Responsible Authorities and Duty to Co-operate (DTC) agencies or third sector.	MAPPA training and awareness programme developed and delivered.	Training Sub-group	Series of MAPPA training events, including training on internet offenders, conducted during Nov/Dec 2018 and early 2019. Training for DTC and Third Sector staff delivered in South Lanarkshire during October 2018 and similar event took place in North Lanarkshire in February 2019
7	Update the MAPPA MOU and ISP documents to take account of new GDPR legislation	Updated 2018 version of MOU and ISP signed off by all relevant partners	SOG All agencies	MOU and ISP documents updated in June 2018 and signed off by relevant lead officers.

6. Future Business Plan 2019/2020

- 6.1. The multi-agency members of the Lanarkshire Management Operational Group (MOG) and Strategic Oversight Group (SOG) worked collaboratively to produce the following business plan to address the key issues for the period 2019/2020.
- 6.2. Lanarkshire MAPPA remains committed to ensuring that best practice and innovation remain at the forefront of managing offenders. All agencies have a firm commitment to work effectively in partnership, to manage offenders and jointly address issues of risk. With the core feature to protect the public through effective work with offenders, the shared aim is to help change offending behaviour and mitigate the risk of re-offending.
- 6.3.

Action	What	Success Measure	Who	Update/Criteria
1	Offender Behaviour Training to be provided for staff in relation to mental health, learning disability and personality disorders	Training event to be delivered covering topics of Mental Health, Learning Disability and Personality Disorder.	Training Sub Group	
2	Sexual Offences Prevention Order (SOPO) and Order of Lifelong Restriction (OLR) awareness training to be provided to operational staff	Training event to be delivered covering topics of SOPOs and OLRs (including input from SPS and SWS regarding standardised approach to RMP's)	Training Sub Group	
3	Awareness training to be provided on Mentally Disordered Offenders / Restricted Patients	<p>Training event to be delivered covering topic of MDO's -</p> <ul style="list-style-type: none"> ◆ pathways of management ◆ transition into Justice Services ◆ understanding of roles and responsibilities regarding Compulsion Order and Restriction Order's (CORO's) ◆ thresholds for Transfer of Treatment Direction (TTD's) ◆ Mental Health Officers role 	Training Sub Group	
4	Implement findings of MAPPA Admin Unit review	Recommendations/ Findings from MAPPA Admin Unit Review implemented as necessary.	SLC/ NLC	
5	Outcome of	NHS MAPPA Mangers	NHS	

	national review into NHS and SPS healthcare provision to be monitored and recommendations implemented as necessary.	from Lanarkshire and Greater Glasgow and Clyde to monitor national review and consider recommendations for local implementation.	GGC/ NHSL/ SPS	
6	Improve awareness and learning from local ICR's	Improved awareness, knowledge and learning from ICR's occurring across Lanarkshire with MAPPA staff	MOG	
7	Include links to Care And Risk Management (CARM) process and Child Protection in national MAPPA Guidance	Links with CARM and Child Protection included in National MAPPA Guidance	SOG	

7. Employee Implications

- 7.1. There are no significant future implications as a direct result of the Annual Report being published.

8. Financial Implications

- 8.1. There are no financial implications as a direct result of the Annual Report being published

9. Other Implications (Including Environmental and Risk Issues)

- 9.1. There are no additional risk implications associated with this report.
- 9.2. There are no sustainable development issues associated with this report.

10. Equality Impact Assessment and Consultation Arrangements

- 10.1. The report does not introduce a new policy, function or strategy or recommend an amendment to an existing policy, function or strategy therefore no equality impact assessment was carried out.
- 10.2. In preparing this report, all key partners were consulted

Val de Souza
Director, Health and Social Care

19 November 2019

Link(s) to Council Values/Ambitions/Objectives

- ◆ none

Previous References

- ◆ none

List of Background Papers

- ◆ appendix one: Statistical Information

Contact for Further Information

If you would like to inspect the background papers or want further information, please contact:-

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Table 1: Registered Sex Offenders within Lanarkshire area

REGISTERED SEX OFFENDERS (RSO's)	NUMBER
a) Number of Registered Sex Offenders:	
i) At liberty and living in your area on 31 March 2019 ¹ :	506
ii) Per 100,000 of the population on 31 March 2019 ² :	(Est. population of 659,200) 66
b) The number of RSO's between 01 April 2017 and 31 March 2018 having a notification requirement who were reported for breaches of the requirements to notify:	31
c) The number of "wanted" RSOs on 31 March 2019³:	2
d) The number of "missing" RSOs on 31 March 2019⁴:	0

¹ These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities managed by MAPPA.

² <https://www.nrscotland.gov.uk/statistics-and-data/statistics/stats-at-a-glance/council-area-profiles>

³ A Wanted Registered Sex Offender is defined as those who are subject to the notification requirements of the Sexual Offences Act 2003 and who have a live warrant in force.

⁴ A Missing person is defined as anyone whose whereabouts is unknown and:

- where the circumstances are out of character; or
- the context suggests the person may be subject to crime; or
- the person is at risk of harm to themselves or another.

Table 2: Civil Protection Orders

The Number of		Applied for by Police
a)	Sexual Offences Prevention Orders (SOPOs) in force on 31 March	26
b)	SOPOs imposed by courts between 1 st April and 31 March	8
c)	Risk of Sexual Harm Orders (RSHOs) in force on 31 March	0
d)	Number of sex offenders convicted of breaching SOPO conditions between 1 st April and 31 March	3
e)	Number of sex offenders convicted of breaching RSHO conditions between 01 April and 31 March	0
f)	Number of Foreign Travel Orders (FTOs) imposed by courts between 01 April and 31 March	0
g)	Number of Notification Orders (NOs) imposed by courts between 01 April and 31 March	2

Table 3: Registered Sex Offenders managed under MAPPA

REGISTERED SEX OFFENDERS (RSO's)	NUMBER OF OFFENDERS	
Number of RSOs managed by MAPPA Category:		
	In the community on 31 March 2019 ⁵	In total on 31 March 2019 ⁶
i) Level one – Ordinary Risk Management:	493	616
ii) Level two – Local Inter-agency Risk Management:	13	36
iii) Level three – MAPPA:	0	1
b) Number of Registered Sex Offenders convicted of a further Group 1 or 2 crime between 01 April to 31 March.		
i) Level one – Ordinary Risk Management:	10	
ii) Level two – Local Inter-agency Risk Management:	1	
iii) Level three – MAPPA:	0	
c) Number of RSO's returned to custody for a breach of statutory conditions (including those returned to custody because of a conviction of Group 1 or 2 crime):	7	
d) Number of indefinite sex offenders reviewed under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 01 April and 31 March.	0	
e) Number of notification continuation orders issued under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 01 April and 31 March.	0	
f) Number of notifications made to Jobcentre Plus under the terms of the Management of Offenders etc. (Scotland) Act, 2005 (Disclosure of Information) Order 2010 between 01 April and 31 March.	41	
g) Number of RSO's subject to formal disclosure:	0	

⁵ These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities managed by MAPPA.

⁶ These figures include all offenders who have been notified to the MAPPA Coordinator by the Responsible Authorities in the community and within the SPS estate or NHS facilities as at 31 March 2019. It should be noted the method of recording these figures in the Lanarkshire Annual Report was altered from 2018 onwards. Previously, these figures included all offenders who had been notified to the MAPPA Coordinator at any point between 1 April and 31 March.

Table 4: Restricted Patients

RESTRICTED PATIENTS (RP'S):	NUMBER
a) Number of RP'S:	
i) Living in your area on 31 March 2019:	30
ii) During the reporting year:	35
b) Number of RP's per order on 31 March:	
i) CORO:	26
ii) HD:	0
iii) TTD:	4
c) Number within hospital/community on 31 March:	
i) State Hospital:	9
ii) Other hospital on suspension of detention (SUS):	0
iii) Other hospital with unescorted SUS:	0
iv) Community (Conditional Discharge):	7
d) Number managed by category on 31 March 2019:	
i) Level one – Ordinary Risk Management:	30
ii) Level two – Local Inter-agency Risk Management:	0
iii) Level three – MAPPP:	0
e) Number of RPs convicted of a further Group 1 or Group 2 crime between 01 April 2017 and 31 March 2019:	
i) MAPPA level one:	0
ii) MAPPA level two:	0
iii) MAPPA level 3	0
f) Number of RPs between 01 April 2018 and 31 March 2019:	
i) who did not abscond or offend:	35
ii) who absconded:	0
iii) who absconded and then offended:	0
iv) where absconsion resulted in withdrawal of suspension of detention:	0
g) Number of RPs on Conditional Discharge between 01 April 2018 and 31 March 2019:	
i) who did not breach conditions, not recalled or did not offend:	7
ii) who breached conditions (resulting in letter from the Scottish Government):	0
iii) Recalled by Scottish Ministers due to breaching conditions:	0
iv) Recalled by Scottish Ministers for other reasons:	0

Table 5: Delineation of RSO'S by age on 31 March 2019.

Age	RSO Number	RSO Percentage %
18 - 21	20	3
22 - 25	43	6
26 – 30	70	11
31 – 40	135	21
41 – 50	136	21
51 – 60	139	21
61 - 70	71	11
Older than 70	39	6
Total	653	100

It is important to note that this table is in reference to the current age of those subject to MAPPA and not the age when the offence was committed.

Table 6: Delineation of RSO's by sex on 31 March 2019

Sex	RSO Number	RSO Percentage %
Male	645	99
Female	7	1

Table 7: Number of RSO's managed under statutory conditions and/or notification requirements on 31 March 2019

Number of RSO's:	Number	Percentage %
On Statutory supervision:	229	36
Subject to notification requirements only:	424	64

Table 8: Number of Other Risk of Serious Harm Offenders managed under statutory conditions on 31 March 2019

Other Risk of Serious Harm Offenders	Number
a) Number of offenders managed by MAPPA level as at 31 st March 2019	
1. Level 2 – Multi-Agency Risk management	2
2. Level 3 - MAPPP	0
b) Number of offenders convicted of a further Group 1 or 2 crime:	
I. MAPPA Level 2	0
II. MAPPP Level 3	0
c) Number of offenders returned to custody for a breach of statutory conditions(including those returned to custody because of a conviction of a Group 1 or 2 crime)	0
d) Number of notifications made to DWP under the terms of the Management of Offenders etc. (Scotland) Act 2005 (Disclosure of Information) Order 2010 between 1 April and 31 March	0

Lanarkshire MAPPA Mission Statement

“We will work together to reduce the risk posed by individuals who may cause harm within our communities. Through effective communication and information sharing, we will make our communities a safer place to work and live.”