

Report to:	Lanarkshire Community Justice Authority
Date of Meeting:	4 March 2011
Report by:	Gordon Pattinson – MAPP A Co-ordinator

Subject:	Annual Report 2009/10 – Lanarkshire MAPP A
----------	---------------------------------------------------

1. Purpose of Report

The purpose of this report is to provide a briefing for those members of Lanarkshire Community Justice Authority, on the completed Annual Report of the Multi Agency Public Protection Arrangements (MAPP A) for 2009 / 10 within LCJA area.

2. Recommendation(s)

The members are asked to note the Report

3. Background

Sections 10 and 11 of the Management of Offenders etc (Scotland) Act 2005 provide the statutory basis for the operation of MAPP A. MAPP A in itself is not a statutory development but a means of the Local Authorities, Police, Health Boards and Scottish Prison Services to *“jointly establish arrangements for the assessment and the management of risks posed by certain categories of offenders”*.

The preparation and publication of the Annual Report is an important part of the strategic arrangements for the MAPP A and provides a transparent mechanism for raising public awareness and understanding of public protection issues. The analysis of information allows MAPP A performance to be assessed and validated and appropriate action to be taken.

4. Summary of Annual Report

The Lanarkshire MAPP A Annual Report was formally published on 15th November 2010.

The template that was required to be used was less prescriptive and shorter than in previous years, allowing for more focus on activity on a local basis. The report therefore reflects the work done within the local area, identifying development and improvement made in the last year. Some key areas highlighted are detailed below.

During the reporting year for the annual report (April 2009 – March 2010), 380 individuals were managed in the Lanarkshire CJA area under the MAPP A arrangements. Of these, six registered sex offenders (RSO's) were convicted of a further sexual or violent offence, 1.6% of the total managed through MAPP A. Whilst the number of offenders subject to MAPP A who are convicted of a further offence remains low, a small number of high profile cases did attract significant public and media interest.

The total number of offenders, including Restricted Patients, being managed is 38% higher than when MAPP A was introduced in 2007/08. This reflects in part the introduction of Restricted Patients, but also an increase of 25% of RSO's being managed in the community.

All RSO's must notify the police within three days of their release (from custody or remand), and annually thereafter, of their personal details, any change of address and when they travel abroad. Within the reporting period, 22 RSO's were reported for a breach of their requirement to notify.

Whilst much has been achieved, the Report details those challenges which lie ahead. The monitoring of, and support to medium and high risk offenders is resource intensive. The current financial environment will have an impact on all agencies abilities to resource and develop services and is an issue which has been highlighted at Lanarkshire CJA and national levels.

Within the North and South Lanarkshire areas, Chief Officers have recognised the need to ensure greater integration across the key areas of public protection – MAPPA, Child Protection, Adult Protection and Domestic Abuse. As a result, integrated Public Protection Chief Officer groups have been formed and are chaired by the local authority Chief Executives and attended by the Chief Executive of NHS Lanarkshire and the respective Divisional Commanders representing the Chief Constable.

The introduction of violent and high risk offenders into the MAPPA process has yet to be determined by the Government. There remains a requirement nationally for accredited and shared risk assessment and interventions tools and techniques as well as a review of resources for this to happen.

The publication and introduction of the new MAPPA guidance by the Scottish Government is still awaited, which will be implemented across the Lanarkshire CJA area. Lanarkshire MAPPA will also ensure that all operational and training requirements from future legislation and protocols are met.

All partners are committed to reviewing and developing our arrangements under MAPPA. Revised protocols for Housing and work placements for offenders were developed, Contingency planning training was developed and undertaken, inline with the commitment to continue to identify and establish new and innovative ways for the management of those under MAPPA.

A Lanarkshire wide public protection newsletter has also been developed and opportunities for joined up awareness raising and training are being identified. This builds on work undertaken by staff from all agencies within the Lanarkshire wide Public Protection Office.

Whilst every effort is made to ensure the efficient deployment of resources, this needs to be considered within the context of more people being managed through MAPPA and for longer, as well as the significant financial challenges facing the public sector in future years.

All agencies involved in MAPPA will require to prioritise their resources. However it is important to recognise that there are no shortcuts in managing those offenders subject to MAPPA. Indeed, public, local and national expectations continue to increase.

In terms of future operational developments the Lanarkshire MAPPA agreed key actions to improve services over the next twelve months under the headings of:

- Communication
- Quality Assurance
- Resources

These actions are detailed within the Annual Report.

All agencies involved within MAPPA across the Lanarkshire CJA area realise that risk can not be eliminated, but commit to reducing the risk posed by offenders.

Lanarkshire MAPPA Mission Statement

“We will work together to reduce the risk posed by individuals who may cause harm within our communities. Through effective communication and information sharing, we will make our communities a safer place to work and live.”

Employee Implications

There are no significant future implications as a direct result of the Annual Report being published.

Financial Implications

There are no financial implications as a direct result of the Annual Report being published.

Equality Impact Assessment and Consultation Arrangements

In preparing this report, all key partners were consulted.

The report does not introduce a new policy, function or strategy or recommend an amendment to an existing policy, function or strategy therefore no equality impact assessment was carried out

23 February 2011

Contact for Further Information

Name: Gordon Pattinson

Designation: MAPPA Co-ordinator

Tel: 01698 452853

E-mail: gordon.pattinson@southlanarkshire.gsx.gov.uk

List of Papers Attached

None

Circulation

Members of the group

Appendix one: Selected Statistics

Category 1 MAPPA Offenders: Registered Sex Offenders (RSO)

Unless stated the statistics recorded are for the reporting period 1 April 2009 to 31 March 2010.

Table 1: Registered Sex Offenders in the Community¹ within Lanarkshire CJA area

REGISTERED SEX OFFENDERS (RSO's)	NUMBER
a) Number of Registered Sex Offenders:	
i) At liberty and living in your area on 31 st March 2010:	307
ii) Per 100,000 of the population on 31 st March 2010:	48 (Population of 637,250 ²)
b) The number of RSO's having a notification requirement who:	
i) Complied with notification requirements:	285
ii) Were reported for breaches of the requirements to notify:	22
c) The number of "wanted" RSOs on 31st March 2010:³	3
d) The number of "missing" RSOs on 31st March 2010:⁴	0

The offenders detailed as wanted above are all living abroad and there is no legal recourse to secure their return. Their nominal records on ViSOR have been archived.

¹ These figures are a snapshot of those offenders currently residing in the community, it does not count those offenders within SPS estate or NHS facilities.

² General Register of Scotland – 2010

³ An RSO should be considered as wanted in the following circumstances; where it is known that an offender is actively avoiding police in response to police enquiries to trace that individual relative to offences they may have committed or in relation to other matters for which it is required that they be interviewed. This may include those occasions where an offender is the subject of an arrest warrant.

⁴ An RSO should be considered as missing in the following circumstances; Where the current whereabouts of an offender is unknown and Police enquiries to establish their whereabouts have been unsuccessful. As a result of these actions the risk management process may not be achievable and there exists a requirement to trace the individual and address the risk he/she may pose and establish if further offences have been committed. Those offenders who have left the territorial jurisdiction of the United Kingdom and whose location abroad is known are not considered as missing. The requirement to comply with the registration process is suspended whilst offenders are out with the UK. Where appropriate, consideration should be given to establishing whether the offender has committed an offence relative to notification of his/her foreign travel. In this situation if an arrest warrant is issued relative to such an offence the offender should be regarded as Wanted.

Table 2: Registered Sex Offenders managed under MAPPA

REGISTERED SEX OFFENDERS (RSO's)	NUMBER OF OFFENDERS
a) Number of RSOs managed by MAPPA Category:	
i) Level one – Ordinary Risk Management:	241
ii) Level two – Local Inter-agency Risk Management:	99
iii) Level three – MAPP:	3
b) Number of Registered Sex Offenders convicted of a further crime of sexual harm or non sexual violence:	
i) MAPPA level one:	2
ii) MAPPA level two:	3
iii) MAPPA level three:	1
c) Number of RSO's returned to custody for a breach of statutory conditions (including those returned to custody because of a conviction of further sexual or violent offence):	9
d) Number of RSO's returned to custody for a breach of SOPO:	1
e) Number of RSO's returned to custody for a breach of FTO:	0
f) Number of RSO's returned to custody for a breach of RSHO:	0
g) Breached their statutory conditions but were not returned to custody:	2
h) Were subject to formal disclosure:	0

Table 3: Restricted Patients

RESTRICTED PATIENTS (RP'S):	NUMBER
a) Number of RP'S:	
i) Living in your area on 31 st March 2010:	35
ii) During the reporting year:	37
b) Number of RP's per order⁵:	
i) CORO:	24
ii) HD:	0
iii) TTD:	11
c) Number within hospital/community⁶:	
i) State Hospital: ⁷	19
ii) Other hospital on suspension of detention (SUS):	8
iii) Other hospital with unescorted SUS:	0
iv) Community (Conditional Discharge):	8
d) Number managed by category between 1 April 2009 and 31 March 2010:	
i) Level one – Ordinary Risk Management:	30
ii) Level two – Local Inter-agency Risk Management:	6
iii) Level three – MAPPP:	1
e) Number of RPs convicted of a further crime of sexual harm or non sexual violence:	
i) MAPPA level one:	0
ii) MAPPA level two:	0
iii) MAPPP 3:	0
f) Number of RPs on Suspension of detention:	

⁵ These figures are a snapshot of those patients under MAPPA on 31st March 2010.

⁶ These figures are a snapshot of those patients under MAPPA on 31st March 2010

⁷ Due to the location of the State Hospital within the Lanarkshire CJA are, NHS Lanarkshire takes responsibility for those offenders from Northern Ireland and England who are patients in the hospital.