

Report

Report to:	Social Work Resources Committee
Date of Meeting:	20 February 2019
Report by:	Director, Health and Social Care

Subject:	Lanarkshire MAPPA Annual Report 2017/2018
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1. Purpose of Report

1.1. The purpose of the report is to:-

- ◆ provide a briefing to the Committee on the Annual Report of the Multi Agency Public Protection Arrangements for 2017/2018 within the Lanarkshire area.

2. Recommendation(s)

2.1. The Committee is asked to approve the following recommendation(s):-

- (1) that the report be noted.

3. Background

3.1. Sections 10 and 11 of the Management of Offenders etc (Scotland) Act 2005 provide the statutory basis for the operation of Multi Agency Public Protection Arrangements (MAPPA). MAPPA in itself is not a statutory development but a means of the local authorities, police, Health Boards and Scottish Prison Services to “jointly establish arrangements for the assessment and the management of risks posed by certain categories of offenders”.

3.2. The Report highlights key areas of activity undertaken by MAPPA Partners in Lanarkshire, provides information on areas of performance and notes local and national developments in relation to the management of sex offenders in the community. It also notes some key challenges and how these have been/will be addressed as well as our priorities for the coming year.

4. Summary of Annual Report

4.1. The preparation and publication of the Annual Report is an important part of the strategic arrangements for the MAPPA and provides a transparent mechanism for raising public awareness and understanding of public protection issues. The analysis of information allows MAPPA performance to be assessed and validated and appropriate action to be taken.

4.2. The Lanarkshire MAPPA Annual Report has been publically available since 9 November 2018. The Report was published simultaneously on the North Lanarkshire Council (NLC) and South Lanarkshire Council (SLC) website with a national Report document published on the Scottish Government website the same day.

4.2.1. The full Lanarkshire Report can be found at the links below:

<https://digital.northlanarkshire.gov.uk/search-results?collection=north-lanarkshire-meta&form=verint&query=MAPPA+annual+report>

https://www.southlanarkshire.gov.uk/downloads/file/8049/mappa_annual_report_2018

4.2.2. The Scottish Government Report can be found at the following link:

<https://www.gov.scot/publications/multi-agency-public-protection-arrangements-mappa-scotland-national-overview-report-2017-18/>

4.3. All staff involved in MAPPA face challenges from the increasing number of offenders being managed. During 2016/2017, for the first time ever in Lanarkshire, over 700 Registered Sex Offenders (RSOs) were managed during the reporting period and this upward trend continued again into 2017/2018. In the past year there was an increase of 2%, which, although down from the 5% increase in the previous year, still continues the upward trend of increasing numbers of offenders. As detailed in previous reports, this challenge of managing increasing numbers in an environment of consistent budget and Resource pressures is hugely demanding.

4.4. The total number of RSOs being managed continue to increase year on year.

Year	07/08	08/09	09/10	10/11	11/12	12/13	13/14	14/15	15/16	16/17	17/18
Number of RSOs managed	275	352	343	417	425	450	508	586	675	711	726

4.5. Within the reporting period, 27 RSOs were reported for a breach of statutory conditions, this is a 50% increase on the previous year. In addition, three were convicted of a further Group 1 or 2 offence which represents a 40% reduction from last year.

4.6. Further statistical information is included within Appendix 2.

5. Progress Update on Business Plan 2016/2017

5.1. This progress Report is in response to the commitment detailed in the MAPPA Annual Report for 2017/2018 that Lanarkshire MAPPA would address the issues detailed in Appendix 1.

6. Significant Operational Events

6.1. A brief overview of a number of significant operational events are provided in the Report, including:

- ◆ Shared Services Review
- ◆ creation of Health and Social Care Partnerships
- ◆ other risk of serious harm offenders
- ◆ housing issues
- ◆ NHS Lanarkshire
- ◆ internet offenders

- 6.2. Where applicable, case studies have been provided to help illustrate the nature of the work involved and highlight the good practice of staff.

7. Future business plan 2018/2019

- 7.1. The multi-agency members of the Lanarkshire Management Operational Group (MOG) and Strategic Oversight Group (SOG) worked collaboratively to produce the following business plan to address the key issues for the period 2018/2019.
- 7.2. Lanarkshire MAPPA remains committed to ensuring that best practice and innovation remain at the forefront of managing offenders. All agencies have a firm commitment to work effectively in partnership, to manage offenders and jointly address issues of risk. With the core feature to protect the public through effective work with offenders, the shared aim is to help change offending behaviour and mitigate the risk of re-offending, see Table 1.

8. Employee Implications

- 8.1. There are no significant future implications as a direct result of the Annual Report being published.

9. Financial Implications

- 9.1. There are no financial implications as a direct result of the Annual Report being published.

10. Other Implications

- 10.1. There are no additional risks associated with this report.
- 10.2. There are no sustainable development issues associated with this report.
- 10.3. There are no other issues associated with this report.

11. Equality Impact Assessment and Consultation Arrangements

- 11.1. The Report does not introduce a new policy, function or strategy or recommend an amendment to an existing policy, function or strategy, therefore, no equality impact assessment was carried out.
- 11.2. In preparing this Report, all key Partners were consulted.

Val de Souza
Director, Health and Social Care

20 December 2018

Link(s) to Council Values/Ambitions/Objectives

- ◆ Protect vulnerable children, young people and adults
- ◆ Make communities safer, stronger and sustainable

Previous References

♦ None

List of Background Papers

♦ None

Contact for Further Information

If you would like to inspect the background papers or want further information, please contact:-

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MAPPA and External Related Processes				
Action point	Issue	Action Owner	Action(s)	Update
1.1	Capacity Assessments for MAPPA Offenders	SOG	<ol style="list-style-type: none"> 1. Improve Guidance locally on what/how to request a capacity assessment for a MAPPA offender 2. Identify a pathway for 'urgent' assessments. 3. Improve the management of young adults with capacity issues. 	<p>Existing guidance found to be fit for purpose and there are no outstanding requests for capacity assessments.</p> <p>As above. Any future request/referral will be addressed via the existing procedures.</p> <p>Ongoing.</p>
1.2	Identify and improve connections to MAPPA and other Public Protection disciplines.	COG and SOG	<ol style="list-style-type: none"> 1. Identify methods to improve access to information for staff working with MAPPA offenders who are service users of other public protection disciplines and vice versa. 2. Improve information sharing of Serious Case Reviews across all public protection disciplines. 	<p>MAPPA Information leaflet¹ updated to improve information available to all staff working across the public protection disciplines. Chief Officers Group: Public Protection oversee all the public protection disciplines and regular meetings occur between the relevant Co-ordinators.</p> <p>SLC launched a Public Protection Strategy that specifies the sharing of SCR's as a key deliverable. SCR's from each public protection discipline are reviewed regularly via COG meetings in both Local Authorities.</p>

¹ http://www.southlanarkshire.gov.uk/downloads/file/3857/mappa_information_leaflet

1.3	Care and Risk Management (CARM) assessments	SOG	<p>1. Develop implementation of CARM process within each Local Authority area.</p> <p>2. Improve usage of appropriate risk assessment tools for young people involved in MAPPA.</p>	<p>SLC have developed and agreed implementation of CARM procedures² across the authority. 'Test' cases have been identified and will be utilised to further develop processes going forward. NLC continue to develop CARM procedures with a view to linking these to existing standardised practices across the authority.</p> <p>Both Local Authorities have reviewed their usage of risk assessment tools for young people involved in MAPPA and have agreed to improve the number of staff trained in the relevant tools as well as undertaking training in a new nationally recognised risk assessment tool (START-AV) during 2018.</p>
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²http://intranet.southlanarkshire.gov.uk/download/downloads/id/5378/community_justice_outcome_imrpovement_plan_executive_summary_2017-2018.pdf

MAPPA Identified Training Requirements				
Action point	Issue	Action Owner	Action(s)	Update
2.1	Training	SOG and Multi-agency Training sub-group	<ol style="list-style-type: none"> 1. Provide MAPPA awareness training to internal and external partner agencies 2. Conduct Internet Offenders awareness training for staff involved in supervision and monitoring of such offenders. 3. Ensure appropriate CJSW staff receive Risk of Serious Harm (RoSH) training. 4. Deliver RoSH and LSCMI awareness events to staff and MAPPA partners 	<p>MAPPA presentations delivered to various partner agencies working across other PP disciplines, i.e. The State Hospital, Routes to Work, MHO Students Course, Glasgow Caledonian University, SLC Unpaid Work Service</p> <p>Training provided by the Lucy Faithful Foundation in November 2017 and attended by circa. 100 staff from MAPPA multi-agency partner organisations.</p> <p>Ongoing as part of core training requirement for CJSW's.</p> <p>Awareness and engagement event held in Lanarkshire in January 2018 and attended by relevant MAPPA partners</p>

MAPPA Management Issues				
Action point	Issue	Action Owner	Action(s)	Update
3.1	Welfare Reform	SOG	1. Ensure appropriate cognisance is taken of impact of welfare reforms on MAPPA offenders and provision for online access to benefits is accounted for.	Both NLC and SLC Housing Services have produced a 'Tenants Guide to Universal Credit' that provides necessary information for service users. Welfare Reform and UC remain standing items on MOG meetings.
3.2	MAPPA Level 1 process	MOG and SOG	1. Review MAPPA Level 1 process locally and consider any best practice identified either locally or nationally.	National Level 1 Minimum Practice guidance circulated and utilised locally across NLC and SLC. Level 1 processes in both LA's remains under review.
3.3	Audits	MOG and SOG	1. Conduct MAPPA Chair and File audits in line with national guidance. 2. Ensure identified learning from audits is embedded in local practice.	Both the MAPPA Chair and File audit process has been followed as per National Guidance and relevant cases reviewed. Learning from the above audits has been embedded into MAPPA process locally and disseminated as appropriate to staff.

MAPPA Continuous Improvement				
Action point	Issue	Action Owner	Actions	Update
4.1	Conduct review across all partners to make the best use of housing stock.	NLC & SLC Housing	Action – NLC and SLC Housing services to establish a sub group to take this forward.	<p>Housing Sub Group has been established with multi-agency attendance and input. Various issues in relation to housing stock have been considered, including use of specific types of accommodation, impact of ERA process, impact of Welfare Reform and in particular Universal Credit impact on service users and housing costs for temporary or permanent accommodation. The outcomes and actions of the Housing Sub Group are then reported to the MOG and SOG for consideration.</p> <p>NLC Housing regularly monitor temporary accommodation and are pro-active in moving service users into permanent lets to maximise stock availability. Any areas of concern in relation to stock availability is considered by Senior Management and informs the Strategic Continuous Improvement Group and Local Housing Strategy where applicable.</p>
4.2	CJSW to be the leads on ViSOR for Category 3 Offenders (Other Risk of Serious Harm). This requires significant hardware, resource and training implications.	CJSW Lead Officer, NLC & SLC	Criminal Justice Social Work to develop and implement plan to adhere to MAPPA Guidance expectations as lead-agency for Category 3 offenders on ViSOR	<p>Multi-agency Short Life Working Group approved and reports via SOG. Within NLC, Admin and Senior Management support has been agreed in relation to ViSOR responsibilities for Category 3 offenders. Following the successful vetting and training of the aforesaid staff ViSOR information recording will be implemented within NLC. Progress will be reviewed after the first three months with a view to extending this arrangement to cover MAPPA</p>

				<p>level 2 offenders. ViSOR arrangements for MAPPA level 1 individual's remains outstanding due to resource implications and pending a successful outcome in respect of the incremental ViSOR Plan.</p> <p>SLC have agreed an implementation plan and have commenced with the vetting and training of a number of staff at Team Leader level. Additional ViSOR terminals have been purchased and are being installed as part of the agreed rollout of ViSOR across the authority.</p>
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Table 1

Action	What	Success Measure	Who	Update / Criteria
1	Develop an accommodation options approach for older registered sex offenders	Accommodation options approach developed that improves the transition of older adult RSO's from prison to community	Housing Sub-group	
2	Conduct training /awareness raising of MAPPA a) for those who work with older adults, and b) for those who work with those RSO's with learning disabilities	Improve knowledge and awareness of older adults staff in working with MAPPA cases. Develop training to assist staff working with RSO's with learning disabilities	Training Sub-group	
3	Improved working practices between Criminal Justice and Adult services within each local authority	Greater understanding and improved co-working of relevant cases	Quality and Assurance Sub-group	
4	Improve planning process to include earlier engagement in ICM process	Improved transition from prison into community setting. Increased attendance at annual and pre-release ICM of key agencies,	SOG SPS, Housing, Police, Local Authority CJSW	

		including community based agencies.		
5	Consider future requirements of MAPPA self-evaluation process	Process benchmarked against other public protection disciplines	Quality and Assurance Sub-group	
6	Develop MAPPA training and awareness programme for staff within Responsible Authorities and Duty to Co-operate agencies or third sector.	MAPPA training and awareness programme developed and delivered.	Training Sub-group	
7	Update the MAPPA MOU and ISP documents to take account of new GDPR legislation	Updated 2018 version of MOU and ISP signed off by all relevant partners	SOG All agencies	

Appendix 2

Statistical information³

Table 1: Registered Sex Offenders in the Community within Lanarkshire CJA area

REGISTERED SEX OFFENDERS (RSO's)	NUMBER
a) Number of Registered Sex Offenders:	
i) At liberty and living in your area on 31 st March 2018 ⁴ :	463
ii) Per 100,000 of the population on 31 st March 2018 ⁵ :	(Est. population of 658,130) 70
b) The number of RSO's between 1st April 2017 and 31st March 2018 having a notification requirement who were reported for breaches of the requirements to notify:	27
c) The number of "wanted" RSOs on 31st March 2018⁶:	2
d) The number of "missing" RSOs on 31st March 2018⁷:	0

³ This section is required to be included in the MAPPA Annual Reports as per S11 3 (a) and (b) The Management of Offenders etc (Scotland) Act 2005.

⁴ These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities managed by MAPPA.

⁵ <https://www.nrscotland.gov.uk/files//statistics/population-estimates/mid-17/tables/mid-year-pop-est-17-tab-2.pdf>

⁶ A Wanted Registered Sex Offender is defined as those who are subject to the notification requirements of the Sexual Offences Act 2003 and who have a live warrant in force.

⁷ A Missing person is defined as anyone whose whereabouts is unknown and:

- where the circumstances are out of character; or
- the context suggests the person may be subject to crime; or
- the person is at risk of harm to themselves or another.

Table 2: Civil Protection Orders

The Number of	Applied for by Police
a) Sexual Offences Prevention Orders (SOPOs) in force on 31 st March	19
b) SOPOs imposed by courts between 1 st April and 31 st March	1
c) Number of sex offenders convicted of breaching SOPO conditions between 1 st April and 31 st March	1
d) Risk of Sexual Harm Orders (RSHOs) in force on 31 st March	1
d) Number of sex offenders convicted of breaching RSHO conditions between 1 st April and 31 st March	0
f) Number of Foreign Travel Orders (FTOs) imposed by courts between 1 st April and 31 st March	0
g) Number of Notification Orders (NOs) imposed by courts between 1 st April and 31 st March	0

Table 3: Registered Sex Offenders managed under MAPPA

REGISTERED SEX OFFENDERS (RSO's)		NUMBER OF OFFENDERS	
Number of RSOs managed by MAPPA Category:			
	In the community on 31 st March 2018 ⁸	In total on 31 st March 2018 ⁹	
i) Level one – Ordinary Risk Management:	447	545	
ii) Level two – Local Inter-agency Risk Management:	16	45	
iii) Level three – MAPPA:	0	1	
b) Number of Registered Sex Offenders convicted of a further Group 1 or 2 crime between 1 st April to 31 st March ¹⁰ .			
i) Level one – Ordinary Risk Management:	2		
ii) Level two – Local Inter-agency Risk Management:	1		
iii) Level three – MAPPA:	0		
c) Number of RSO's returned to custody for a breach of statutory conditions (including those returned to custody because of a conviction of Group 1 or 2 crime):	8		
d) Number of indefinite sex offenders reviewed under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 1 April and 31 March.	0		
e) Number of notification continuation orders issued under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 1 April and 31 March.	0		
f) Number of notifications made to Jobcentre Plus under the terms of the Management of Offenders etc. (Scotland) Act, 2005 (Disclosure of Information) Order 2010 between 1 April and 31 March.	79		
g) Number of RSO's subject to formal disclosure:	0		

⁸ These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities managed by MAPPA.

⁹ These figures include all offenders who have been notified to the MAPPA Coordinator by the Responsible Authorities in the community and within the SPS estate or NHS facilities as at 31 March 2018. It should be noted the method of recording these figures in the Lanarkshire Annual Report has altered from previous years whereby these figures included all offenders who had been notified at any point between 1 April and 31 March.

¹⁰ This figure is in relation to those managed at those levels from 1st April 2017 and 31st March 2018

Table 4: Restricted Patients

RESTRICTED PATIENTS (RP'S):	NUMBER
a) Number of RP'S:	
i) Living in your area on 31 st March 2018:	35
ii) During the reporting year:	35
b) Number of RP's per order on 31st March:	
i) CORO:	27
ii) HD:	1
iii) TTD:	7
c) Number within hospital/community on 31st March:	
i) State Hospital:	12
ii) Other hospital on suspension of detention (SUS):	0
iii) Other hospital with unescorted SUS:	0
iv) Community (Conditional Discharge):	2
d) Number managed by category on 31 March 2018:	
i) Level one – Ordinary Risk Management:	0
ii) Level two – Local Inter-agency Risk Management:	0
iii) Level three – MAPPP:	0
e) Number of RPs convicted of a further Group 1 or Group 2 crime between 1 April 2017 and 31 March 2018:	
i) MAPPA level one:	35
ii) MAPPA level two:	0
iii) MAPPA 3:1	0
f) Number of RPs between 1 April 2017 and 31 March 2018:	
i) who did not abscond or offend:	35
ii) who absconded:	0
iii) who absconded and then offended:	0
iv) where absconsion resulted in withdrawal of suspension of detention:	0
g) Number of RPs on Conditional Discharge between 1 April 2017 and 31 March 2018:	
i) who did not breach conditions, not recalled or did not offend:	2
ii) who breached conditions (resulting in letter from the Scottish Government):	0
iii) Recalled by Scottish Ministers due to breaching conditions:	0
iv) Recalled by Scottish Ministers for other reasons:	0

Table 5: Delineation of RSO'S by age - in the community on 31st March 2018¹¹.

Age	RSO Number	RSO Percentage %
Under 18	3	1
18 - 21	13	3
22 - 25	34	7
26 – 30	41	9
31 – 40	97	21
41 – 50	97	21
51 – 60	99	21
61 - 70	51	11
Older than 70	28	6
Total	463	100

It is important to note that this table is in reference to the current age of those subject to MAPPA and not the age of when the offence was committed.

Table 6: Delineation of RSO's by sex - in the community on 31st March 2018¹²

Sex	RSO Number	RSO Percentage %
Male	459	99
Female	4	1

Table 7: Number of RSO's managed under statutory conditions and/or notification requirements in the community on 31st March 2018¹³

Number of RSO's:	Number	Percentage %
On Statutory supervision:	185	40
Subject to notification requirements only:	278	60

¹¹ These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities.

¹² These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities.

¹³ These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities.

Table 8: Number of Other Risk of Serious Harm Offenders managed under statutory conditions on 31st March 2018

Other Risk of Serious Harm Offenders	Number
a) Number of offenders managed by MAPPA level as at 31 st March 2018	
1. Level 2 – Multi-Agency Risk management	3
2. Level 3 - MAPPP	0
b) Number of offenders convicted of a further Group 1 or 2 crime:	
3. MAPPA Level 2	0
4. MAPPP Level 3	0
c) Number of offenders returned to custody for a breach of statutory conditions(including those returned to custody because of a conviction of a Group 1 or 2 crime)	0
d) Number of notifications made to DWP under the terms of the Management of Offenders etc. (Scotland) Act 2005 (Disclosure of Information) Order 2010 between 1 April and 31 March	0