

# Report

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Report to: Executive Committee

Date of Meeting: 16 May 2018

Report by: Executive Director (Finance and Corporate Resources)

Subject: Revenue Budget Monitoring for Period 13 - 1 April 2017

to 2 March 2018 and 2017/2018 Probable Outturn

# 1. Purpose of Report

1.1. The purpose of the report is to:-

 advise on the overall financial position of the Council's General Fund Revenue Account and Housing Revenue Account for the period 1 April 2017 to 2 March 2018, and a projection for the year

# 2. Recommendation(s)

- 2.1. The Committee is asked to approve the following recommendation(s):
  - that the monitoring underspend of £1.177 million on the General Fund Revenue Account at 2 March 2018 as detailed in Appendix 1 of the report and the forecast position of an underspend of £0.500 million to 31 March 2018, be noted; and
  - that the breakeven position on the Housing Revenue Account at 2 March 2018 and the forecast to 31 March 2018 of breakeven (Appendix 2), be noted.

# 3. Background

3.1. This is an overview report summarising the General Services Monitoring Position regarding actual expenditure and income to 2 March 2018, compared with the budget for the same period (section 4). This is provided on a Resource basis in Appendix 1 to the report and a subjective basis in Appendix 2.

# 2017/18 General Services Monitoring Position

## 4. Financial Position as at 2 March 2018

- 4.1. As at 2 March 2018, Appendix 1 of the report details an underspend of £1.177 million (4.6%) against the phased budget. This position reflects underspends anticipated on Education Resources as well as a number of Corporate Items (such as Utilities, Rates and Auto Enrolment), which are partially offset by an overspend on Community and Enterprise Resources and Social Work Resources.
- 4.2. An improved position is currently being seen in Social Work, primarily due to Care Home numbers fluctuating over the winter months and additional income from clients as a result of financial assessments. This position will be monitored over the coming months. In addition, Loan Charges and Council Tax collected are expected to improve from the position reported at Probable Outturn.

- 4.3. Winter Maintenance: The figures included in Appendix 1 take us to 2 March 2018. As reported to the Executive Committee on 28 March 2018, the Bellwin Scheme had been activated and at that time, it was anticipated that the Council would be able to reclaim eligible costs, above its allocated threshold of £1.352 million, in respect of the recent inclement weather.
- 4.4. On 6 April 2018, COSLA received correspondence from the Scottish Government recognising councils' efforts in responding to the exceptional weather. The letter also recognised that councils have faced financial pressures to deal with the damage caused to the roads network, and confirmed that an additional £10 million will be shared equitably across all councils. This funding is in place of the Bellwin Scheme and no further payments will be made.
- 4.5. The Scottish Government has confirmed the Council's share of the £10 million, being £0.509 million. The funding will be provided through Transport Scotland. This funding is significantly less than the additional costs experienced this winter.
- 4.6. It is estimated that the net cost of winter this year will be approximately £7.2 million. This is £1.5 million higher than the estimate of £5.7 million included within the probable outturn position. This additional £1.5 million will be funded from a draw from the Winter Maintenance Reserve (£0.500 million), the £0.509 million allocation from the Scottish Government (4.5. above) and the balance from the overall Council position due to the improved outturn anticipated.
- 4.7. **Trading Operations:** Included within the underspend position for the General Fund Revenue Account in 4.1 above are the Trading Operations. As at 2 March 2018, the actual surpluses achieved by the Trading Operations total £8.680 million, representing an under recovery of £0.145 million against the phased budget.

## 4.8. General Revenue Grant

The Local Government Finance (Scotland) Order was approved on 6 March 2018. The Order included an additional £2.053 million of General Revenue Grant to be received in 2017/2018. However, this relates to 2018/2019 funding which the Government paid over early. This was transferred to the Balance Sheet at the year end as prepaid grant and therefore there is no requirement to amend the 2017/2018 budget.

#### 4.9. Other Funding

There has been no additional funding notified to Resources since the last report.

## 5. 2017/2018 General Services Probable Outturn

- 5.1. Following the probable outturn exercise, the financial forecast for year ended 31 March 2018, has been confirmed. Taking account of all known commitments, the figures at Appendix 1 and 2 show an underspend position of £0.500 million on the current year budget, which will be transferred to the Uncommitted General Fund at the end of the financial year.
- 5.2. This final outturn position includes transfers to reserves of £11.018 million from Resources and £10.852 million additional Corporate transfers.

## 6. Housing Revenue Account Position

6.1. As at 2 March 2018, Appendix 3 of the report shows a breakeven position against the phased budget on the Housing Revenue Account, after taking account of the proposed transfer to reserves of £0.029 million. The forecast to 31 March 2018 on the Housing Revenue Account is a breakeven position.

# 7. Employee Implications

7.1. None.

# 8. Financial Implications

8.1. As detailed in the report.

# 9. Other Implications

- 9.1. The main risk associated with the Council's Revenue Budget is that there is an overspend. The risk has been assessed as low given the detailed budget management applied across the Resources. The risk is managed through four weekly Budget Monitoring Meetings at which any variance is analysed. In addition, the probable outturn exercise ensures early warning for corrective action to be taken where appropriate.
- 9.2. There are no implications for sustainability in terms of the information contained in this report.

## 10. Equality Impact Assessment and Consultation Arrangements

- 10.1. This report does not introduce a new policy, function or strategy or recommend a change to an existing policy, function or strategy and therefore no impact assessment is required.
- 10.2. There is also no requirement to undertake any consultation in terms of the information contained in this report.

# **Paul Manning**

**Executive Director (Finance and Corporate Resources)** 

12 March 2018

# Link(s) to Council Values/Ambitions/Objectives

◆ Accountable, Effective, Efficient and Transparent

#### **Previous References**

♦ None

## **List of Background Papers**

Financial ledger and budget monitoring results to 2 March 2018

## **Contact for Further Information**

If you would like to inspect the background papers or want further information, please contact:-

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#### **SOUTH LANARKSHIRE COUNCIL**

#### **Revenue Budget Monitoring Report**

## Period Ended 2 March 2018 (No.13)

| <u>Committee</u>   | Annual<br>Budget  | Forecast<br>Before<br>Transfers  | Forecast<br>After<br>Transfers   | Annual<br>Forecast<br>Variance<br>(After<br>Transfers)  | Budget<br>Proportion<br>to 02/03/18   | Actual<br>to Period 13<br>02/03/18   | Variance<br>to<br>02/03/18  |   |
|--|---|--|--|---|---|--|---|---|
| Departments:   | £m  | £m   | £m   | £m  | £m  | £m   | £m  |   |
| Community and Enterprise Resources Facilities Streets and Waste (Inc. Support) Environmental Services (Inc. Projects) Leisure and Culture Services Planning and Economic Development Roads Education Resources                               | 120.135<br>62.736<br>4.542<br>18.765<br>4.665<br>29.427<br>296.372                                  | 120.501<br>62.865<br>4.401<br>18.722<br>4.942<br>29.571<br>289.832   | 120.819<br>62.975<br>4.401<br>18.722<br>5.150<br>29.571<br>295.730   | (0.684)<br>(0.239)<br>0.141<br>0.043<br>(0.485)<br>(0.144)<br><b>0.642</b>  | 106.651<br>55.904<br>4.106<br>18.719<br>3.224<br>24.698<br>256.542  | 107.239<br>56.084<br>3.971<br>18.678<br>3.331<br>25.175<br>255.916   | (0.588)<br>(0.180)<br>0.135<br>0.041<br>(0.107)<br>(0.477)<br><b>0.626</b>                        | over<br>over<br>under<br>under<br>over<br>over<br>under                         |
| Finance and Corporate Resources Finance Services Audit and Compliance Services Information Technology Services Communications and Strategy Services Administration and Licensing Services Personnel Services Housing and Technical Resources | 33.912<br>16.118<br>0.421<br>3.902<br>1.046<br>5.756<br>6.669<br>23.967                             | 33.621<br>15.926<br>0.445<br>3.902<br>1.164<br>5.806<br>6.378<br>23.308  | 33.912<br>15.926<br>0.445<br>3.902<br>1.164<br>5.806<br>6.669<br>23.967  | 0.000<br>0.192<br>(0.024)<br>0.000<br>(0.118)<br>(0.050)<br>0.000   | 39.218<br>21.262<br>0.522<br>4.344<br>1.213<br>5.683<br>6.194<br>21.802   | 39.218<br>21.042<br>0.547<br>4.344<br>1.408<br>5.683<br>6.194<br>21.802  | 0.000<br>0.220<br>(0.025)<br>0.000<br>(0.195)<br>0.000<br>0.000                                   | under<br>over<br>-<br>over<br>-<br>-  |
| Housing Services Property Services Social Work Resources Performance and Support Services Children and Family Adults and Older People Justice and Substance Misuse Joint Boards  | 7.639<br>16.328<br><b>139.279</b><br>7.944<br>27.200<br>103.169<br>0.966<br><b>2.363</b>            | 6.784<br>16.524<br><b>140.203</b><br>7.544<br>28.224<br>103.553<br>0.882<br><b>2.363</b>                             | 7.443<br>16.524<br><b>140.203</b><br>7.544<br>28.224<br>103.553<br>0.882<br><b>2.363</b>                               | 0.196<br>(0.196)<br>(0.924)<br>0.400<br>(1.024)<br>(0.384)<br>0.084   | 4.991<br>16.811<br><b>119.519</b><br>7.520<br>25.253<br>85.907<br>0.839<br><b>2.212</b>                               | 4.915<br>16.887<br>119.770<br>7.211<br>26.124<br>85.681<br>0.754<br>2.212  | 0.076<br>(0.076)<br>(0.251)<br>0.309<br>(0.871)<br>0.226<br>0.085                                 | under<br>over<br>over<br>under<br>over<br>under<br>under                        |
| Resource Forecast Variance BEFORE<br>Transfers   | 616.028   | 609.828<br>6.200   | 616.994  | (0.966)   | 545.944   | 546.157  | (0.213)   | over  |
|  |   |  |  |   |   |  |   |   |
| <u>Committee</u>   | Annual<br>Budget  | Forecast<br>Before<br>Transfers  | Forecast<br>After<br>Transfers   | Annual<br>Forecast<br>Variance<br>(after<br>Transfers)  | Budget<br>Proportion<br>to 02/03/18   | Actual<br>to Period 13<br>02/03/18   | Variance<br>to<br>02/03/18  |   |
| Committee  Service Departments Total Trading Accounts Surplus CFCR Loan Charges Corporate Items Transfer to Reserves Total Expenditure   |   | Before   | After  | Forecast<br>Variance  | Proportion  | to Period 13   | to  | over<br>over<br>under<br>under<br>under<br>over                                 |
| Service Departments Total Trading Accounts Surplus CFCR Loan Charges Corporate Items Transfer to Reserves  | £m<br>616.028<br>(9.907)<br>0.707<br>57.751<br>7.054<br>0.000                                       | Em<br>609.828<br>(9.753)<br>0.271<br>52.501<br>3.456<br>0.000  | After<br>Transfers<br>616.994<br>(9.753)<br>0.271<br>52.501<br>4.808<br>10.852   | Forecast<br>Variance<br>(after<br>Transfers)<br>£m<br>(0.966)<br>(0.154)<br>0.436<br>5.250<br>2.246<br>(10.852)   | Froportion<br>to 02/03/18  £m  545.944 (8.825) 0.707 53.626 6.550 0.000   | to Period 13<br>02/03/18<br>£m<br>546.157<br>(8.680)<br>0.271<br>48.751<br>4.465<br>10.077                                   | to<br>02/03/18<br>£m<br>(0.213)<br>(0.145)<br>0.436<br>4.875<br>2.085<br>(10.077)                 | over<br>under<br>under<br>under<br>over<br>over                                 |
| Service Departments Total Trading Accounts Surplus CFCR Loan Charges Corporate Items Transfer to Reserves Total Expenditure  | £m 616.028 (9.907) 0.707 57.751 7.054 0.000 671.633   | Em 609.828 (9.753) 0.271 52.501 3.456 0.000 656.303  | After<br>Transfers  616.994 (9.753) 0.271 52.501 4.808 10.852 675.673  | Forecast<br>Variance<br>(after<br>Transfers)<br>£m<br>(0.966)<br>(0.154)<br>0.436<br>5.250<br>2.246<br>(10.852)<br>(4.040)  | Froportion to 02/03/18  £m  545.944 (8.825) 0.707 53.626 6.550 0.000  598.002   | to Period 13<br>02/03/18<br>£m<br>546.157<br>(8.680)<br>0.271<br>48.751<br>4.465<br>10.077<br>601.041<br>130.667<br>(18.655) | to 02/03/18  £m (0.213) (0.145) 0.436 4.875 2.085 (10.077) (3.039)  3.027                         | over<br>under<br>under<br>under<br>over<br>over<br>over<br>rec<br>under         |
| Service Departments Total Trading Accounts Surplus CFCR Loan Charges Corporate Items Transfer to Reserves Total Expenditure  Council Tax   | £m 616.028 (9.907) 0.707 57.751 7.054 0.000 671.633   | Em 609.828 (9.753) 0.271 52.501 3.456 0.000 656.303  | After<br>Transfers  616.994 (9.753) 0.271 52.501 4.808 10.852 675.673  140.718 (20.090) 120.628 254.812 287.862 12.871 | Forecast<br>Variance<br>(after<br>Transfers)<br>£m<br>(0.966)<br>(0.154)<br>0.436<br>5.250<br>2.246<br>(10.852)<br>(4.040)  | Froportion to 02/03/18  £m  545.944 (8.825) 0.707 53.626 6.550 0.000  598.002   | to Period 13<br>02/03/18<br>£m<br>546.157<br>(8.680)<br>0.271<br>48.751<br>4.465<br>10.077<br>601.041                        | to 02/03/18  £m (0.213) (0.145) 0.436 4.875 2.085 (10.077) (3.039)                                | over<br>under<br>under<br>under<br>over<br>over<br>over                         |
| Service Departments Total Trading Accounts Surplus CFCR Loan Charges Corporate Items Transfer to Reserves Total Expenditure  Council Tax Less: Council Tax Reduction Scheme Net Council Tax General Revenue Grant Non Domestic Rates         | ### Em## 616.028 (9.907) 0.707 57.751 7.054 0.000 671.633  137.458 (21.370) 116.088 254.812 287.862 | ### Refore Transfers  ### 609.828 (9.753) 0.271 52.501 3.456 0.000 656.303  142.218 (19.090) 123.128 254.812 287.862 | After<br>Transfers  616.994 (9.753) 0.271 52.501 4.808 10.852 675.673  140.718 (20.090) 120.628 254.812 287.862        | Forecast<br>Variance<br>(after<br>Transfers)<br>£m<br>(0.966)<br>(0.154)<br>0.436<br>5.250<br>2.246<br>(10.852)<br>(4.040)<br>3.260<br>1.280<br>4.540<br>0.000<br>0.000 | Proportion to 02/03/18  £m 545.944 (8.825) 0.707 53.626 6.550 0.000 598.002  127.640 (19.844) 107.796 236.611 267.300 | to Period 13 02/03/18  £m 546.157 (8.680) 0.271 48.751 4.465 10.077 601.041  130.667 (18.655) 112.012 236.611 267.300        | to 02/03/18  £m (0.213) (0.145) 0.436 4.875 2.085 (10.077) (3.039)  3.027 1.189 4.216 0.000 0.000 | over<br>under<br>under<br>under<br>over<br>over<br>over<br>rec<br>under<br>over |

Net Expenditure / (Surplus) Before Transfers to Reserves Transfers to Specific Reserves (Surplus) After Transfers to Specific Reserves Transfer to Earmarked General Fund Surplus for Year Transferred to **Uncommitted General Fund** 

| Annual<br>Forecast<br>Variance<br>(after | Forecast<br>After<br>Transfers | Forecast for Year | Annual<br>Budget |
|--|--------------------------------|-------------------|------------------|
| Transfers)<br>£m                         | £m                             | £m                | £m               |
| -  | -                              | (22.370)          | 0.000            |
| -  | -                              | 5.102             | 0.000            |
| -  | -                              | (17.268)          | 0.000            |
| -  | -                              | 16.768            | 0.000            |
| 0.500                                    | (0.500)                        | (0.500)           | 0.000            |
|  |                                |                   |                  |

# SOUTH LANARKSHIRE COUNCIL

# Revenue Budget Monitoring Report (including Transfers to Reserves)

## Period Ended 2 March 2018 (No.13)

| Budget Category                                   | Annual<br>Budget | Forecast<br>for Year | Annual<br>Forecast<br>Variance | Budget<br>Proportion<br>to 02/03/18 | Actual<br>to Period 13<br>02/03/18 | Variance<br>to<br>02/03/18 |           |
|---|------------------|----------------------|--------------------------------|-------------------------------------|------------------------------------|----------------------------|-----------|
| Service Departments:                              | £m               | £m                   | £m                             | £m                                  | £m                                 | £m                         |           |
| Expenditure                                       |                  |                      |                                |                                     |                                    |                            |           |
| Employee Cost                                     | 405.776          | 404.241              | 1.535                          | 363.267                             | 361.419                            | 1.848                      | under     |
| Property Costs                                    | 55.052           | 54.239               | 0.813                          | 47.973                              | 47.404                             | 0.569                      | under     |
| Supplies and Services                             | 32.077           | 33.175               | (1.098)                        | 22.541                              | 23.607                             | (1.066)                    | over      |
| Transport Costs                                   | 22.686           | 23.855               | (1.169)                        | 20.614                              | 21.600                             | (0.986)                    | over      |
| Administration Costs                              | 12.198           | 12.679               | (0.481)                        | 9.379                               | 9.773                              | (0.394)                    | over      |
| Payments to Other Bodies                          | 53.734           | 53.218               | 0.516                          | 45.024                              | 44.810                             | 0.214                      | under     |
| Payments to Contractors                           | 178.229          | 179.448              | (1.219)                        | 152.943                             | 154.224                            | (1.281)                    | over      |
| Transfer Payments                                 | 2.656            | 2.715                | (0.059)                        | 2.603                               | 2.645                              | (0.042)                    | over      |
| Housing Benefits                                  | 89.624           | 89.624               | 0.000                          | 78.984                              | 78.984                             | 0.000                      | -         |
| Financing Charges (controllable)                  | 1.615            | 1.510                | 0.105                          | 1.521                               | 1.452                              | 0.069                      | under     |
| Total   | 853.647          | 854.704              | (1.057)                        | 744.849                             | 745.918                            | (1.069)                    | over      |
| Service Departments Total                         | 853.647          | 854.704              | (1.057)                        | 744.849                             | 745.918                            | (1.069)                    | over      |
| Trading Accounts Surplus                          | (9.907)          | (9.753)              | (0.154)                        | (8.825)                             | (8.680)                            | (0.145)                    | over      |
| CFCR  | 0.707            | 0.271                | 0.436                          | 0.707                               | 0.271                              | 0.436                      | under     |
| Loan Charges                                      | 57.751           | 52.501               | 5.250                          | 53.626                              | 48.751                             | 4.875                      | under     |
| Corporate Items                                   | 7.054            | 4.808                | 2.246                          | 6.550                               | 4.465                              | 2.085                      | under     |
| Transfer to Reserves                              | 0.000            | 10.852               | (10.852)                       | 0.000                               | 10.077                             | (10.077)                   | over      |
| Total Expenditure                                 | 909.252          | 913.383              | (4.131)                        | 796.907                             | 800.802                            | (3.895)                    | over      |
| Income  |                  |                      |                                |                                     |                                    |                            |           |
| Housing Benefit Subsidy                           | 84.184           | 83.934               | (0.250)                        | 72.867                              | 72.673                             | (0.194)                    | under rec |
| Other Income                                      | 153.435          | 153.776              | 0.341                          | 126.038                             | 127.088                            | 1.050                      | over rec  |
| General Revenue Grant                             | 254.812          | 254.812              | 0.000                          | 236.611                             | 236.611                            | 0.000                      | -         |
| Non Domestic Rates                                | 287.862          | 287.862              | 0.000                          | 267.300                             | 267.300                            | 0.000                      | -         |
| Council Tax (Net of Council Tax Reduction Scheme) | 116.088          | 120.628              | 4.540                          | 107.796                             | 112.012                            | 4.216                      |           |
| Transfer from Reserves                            | 12.871           | 12.871               | 0.000                          | 11.952                              | 11.952                             | 0.000                      |           |
| Total Income                                      | 909.252          | 913.883              | 4.631                          | 822.564                             | 827.636                            | 5.072                      | over rec  |
| Net Expenditure                                   | 0.000            | (0.500)              | 0.500                          | (25.657)                            | (26.834)                           | 1.177                      | under     |
|   |                  |                      |                                |                                     |                                    |                            |           |

#### SOUTH LANARKSHIRE COUNCIL

## **Revenue Budget Monitoring Report**

#### Period Ended 2 March 2018 (No.13)

#### **Housing Revenue Account**

|                                  |                  |                      |                                | _                                   |                                    |                            |           |         |      |
|----------------------------------|------------------|----------------------|--------------------------------|-------------------------------------|------------------------------------|----------------------------|-----------|---------|------|
|                                  | Annual<br>Budget | Forecast<br>for Year | Annual<br>Forecast<br>Variance | Budget<br>Proportion<br>to 02/03/18 | Actual<br>to Period 12<br>02/03/18 | Variance<br>to<br>02/03/18 |           | %       | Note |
|                                  | £m               | £m                   | £m                             | £m                                  | £m                                 | £m                         |           |         |      |
|                                  |                  |                      |                                |                                     |                                    |                            |           |         |      |
| Employee Costs                   | 12.639           | 12.197               | 0.442                          | 11.373                              | 10.991                             | 0.382                      | under     | 3.4%    | 1    |
| Property Costs                   | 37.938           | 39.460               | (1.522)                        | 31.432                              | 32.323                             | (0.891)                    | over      | (2.8%)  | 2    |
| Supplies & Services              | 0.610            | 0.619                | (0.009)                        | 0.520                               | 0.516                              | 0.004                      | under     | 0.8%    |      |
| Transport & Plant                | 0.216            | 0.176                | 0.040                          | 0.183                               | 0.145                              | 0.038                      | under     | 20.8%   |      |
| Administration Costs             | 5.886            | 5.903                | (0.017)                        | 0.660                               | 0.655                              | 0.005                      | under     | 0.8%    |      |
| Payments to Other Bodies         | 3.490            | 3.232                | 0.258                          | 0.063                               | 0.076                              | (0.013)                    | over      | (20.6%) |      |
| Payments to Contractors          | 0.100            | 0.061                | 0.039                          | 0.095                               | 0.052                              | 0.043                      | under     | 45.3%   |      |
| Transfer Payments                | 0.000            | 0.000                | 0.000                          | 0.000                               | 0.000                              | 0.000                      | -         | 0.0%    |      |
| Financing Charges                | 19.520           | 19.513               | 0.007                          | 19.587                              | 19.574                             | 0.013                      | under     | 0.1%    |      |
| Total Controllable Expenditure   | 80.399           | 81.161               | (0.762)                        | 63.913                              | 64.332                             | (0.419)                    | over      | (0.7%)  |      |
| Total Controllable Income        | (95.401)         | (95.664)             | 0.263                          | (79.732)                            | (79.607)                           | (0.125)                    | under rec | (0.2%)  | 3    |
| Transfer to/(from) Balance Sheet | 0.619            | 0.029                | 0.590                          | 0.571                               | 0.027                              | 0.544                      | under     | 95.3%   | 4    |
| Net Controllable Expenditure     | (14.383)         | (14.474)             | 0.091                          | (15.248)                            | (15.248)                           | 0.000                      | -         | 0.0%    |      |
|                                  |                  |                      |                                |                                     |                                    |                            |           |         |      |
| Add: Non Controllable Budgets    |                  |                      |                                |                                     |                                    |                            |           |         |      |
| Financing Charges                | 14.383           | 14.474               | (0.091)                        | 0.000                               | 0.000                              | 0.000                      | -         | 0.0%    |      |
| Total Budget                     | 0.000            | 0.000                | 0.000                          | (15.248)                            | (15.248)                           | 0.000                      | -         | 0.0%    |      |
|                                  |                  |                      |                                |                                     |                                    |                            |           |         |      |

#### Variance Explanations

#### 1. Employee Costs

This underspend reflects the current turnover levels within the service and also underspends on overtime.

#### 2. Property Costs

This overspend is due to repairs and grounds maintenance works which are demand led services and will be managed within the overall budget.

#### 3. Income

The under recovery of income is the result of additional Council House sales prior to the removal of the Right to Buy Scheme and also lower than anticipated rental income from new build accommodation. There is also an under recovery of income from lock up garages.

#### 4. Transfer to/(from) Balance Sheet

The level of funding to be transferred from the HRA Reserves to manage the current year budget is lower than anticipated. This unused funding will be carried forward in the reserve for use in future years.